



**ALASKA LAND MOBILE RADIO EXECUTIVE COUNCIL  
(A Federal, State and Municipal Partnership)**



**MEMORANDUM FOR ALMR Executive Council**

**April XX, 2025**

**FROM: Department of Defense Co-Chair**

**SUBJECT: January 15 Meeting Minutes**

**TO: See Distribution**

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**Executive Council Members:**

Colonel Nicholas DeAngelis	Department of Defense (DoD) – ALCOM/J6 (via teleconference)
Director Bradley Wayland	Alaska Federal Executive Association (via Teleconference)
Deputy Chief of Administration Gina Burington	Municipality of Anchorage – Anchorage Police Department (via teleconference)
Assemblyman Rodney Dial	Alaska Municipal League - Ketchikan Gateway Borough (via teleconference)

**ALMR Support Team Members and Guests:**

Mr. Paul Fussey	ALMR Operations Manager
Mr. Nikalus Fahnestock	ALMR Systems Manager
Mr. David Reed	Information Systems Security Manager
Mr. John Rockwell	State of Alaska, Department of Public Safety
Mr. Scott Stormo	State of Alaska, Alaska Public Safety Communications Services
Mr. Timothy Woodall	ALCOM PM/COR
Ms. Mary Burnham	Operations Management Office
Mr. Joe Piska	Motorola Solutions
Mr. Rikk Rambo	Law Enforcement Coordinator, Western States Information Network
Mr. Ryan Marlow	State of Alaska, Department of Transportation & Public Facilities

Ms. Sandy Puckett	Federal Non-DoD, Department of Justice, Federal Bureau of Investigations
Mr Cody Brink	Tait Communications
Mr. Robert Ragadio	Motorola Solutions
Mr. Eli Barry-Garland	Federal Non-DoD, Department of the Interior, Bureau of Land Management

**1. Call to Order.** Co-Chair Colonel Nicholas DeAngelis, Department of Defense – NORTHCOM/ALCOM J6, called the meeting to order at 1:31 p.m. Colonel DeAngelis requested that Ms. Mary Burnham read the roll, which she did, and she noted there was a quorum of Executive Council members present. Ms. Sandy Puckett, Mr. Cody Brink, Mr. Robert Ragadio, and Mr. Eli Barry-Garland joined the meeting after the roll was taken.

**2. Opening Statements and Other Announcements.** Colonel DeAngelis asked if there were any opening statements or other announcements.

Mr. Paul Fussey stated that he wanted to pass on that the User Council has a new Chair, Mr. John Rockwell, and the new Vice-Chair is Ms. Tammy Goggia-Cockrell, who has retained her position as Vice-Chair. He asked Mr. Rockwell if he had anything to add.

Mr. Rockwell stated that at this time he did not.

Colonel DeAngelis asked if there were any other announcements, hearing nothing else, he stated the council would move on to the approval of the October meeting minutes.

**3. Approval of Previous Meeting Minutes.** Colonel DeAngelis asked if any of the other council members could please offer a motion by stating their name and a second by stating their name to approve the October meeting minutes.

**Motion: Approve the October 16, 2025, Executive Council meeting minutes, as presented.**

The motion was made by Director Bradley Wayland and seconded by Deputy Chief Gina Burington. Colonel DeAngelis asked if there were any objections or further discussion; hearing none, **the motion was passed.**

**4. Old Business.**

a) State Interoperability Governing Body (SIGB). (**TABLED**) Colonel DeAngelis asked Mr. John Rockwell if there are any new updates on the SIGB.

Mr. Rockwell briefed that there were no new updates at this point.

b) Long-term Cost Share Solution. (**TABLED**) Colonel DeAngelis asked Mr.

Rockwell if there were any updates on this item.

Mr. Rockwell briefed that at this time he would like to make sure that the council keeps it on the agenda, because it is something that the council needs to continue moving towards. He noted that with the current administration and budget, it has been very difficult to ascertain what direction the council can move. Mr. Rockwell stated that, as it is stated here, the council has looked at many different items, everything from parking tickets, citations, hunting/fishing permits, the Permanent Fund Dividend (PFD) taxes, but nothing has been moved forward through the administration at this time. He commented that there are no updates, but it is important to make sure that we continue to discuss funding the Alaska Land Mobile Radio (ALMR) system.

c) Intergovernmental Support Agreement (IGSA). Colonel DeAngelis asked Mr. Timothy Woodall if there were any updates to the Intergovernmental Support Agreement.

Mr. Woodall briefed that the agreements are going through the services, the Army, and the Air Force for coordination up to the signatory level. He noted that the Air Force has returned theirs, and they are waiting on the Army's, so when the Army completes their first round of coordination up to the signatory level, then they will move into final coordination for signatures. Mr. Woodall stated that at that point, the procedure that will follow is that they will send it to the Air Force and the Army for signatures on their parts. He noted that they will then send both the Army and the Air Force IGSA, whose terms and conditions are about 99% the same, to the state for final coordination and signature on behalf of the state signatory. Mr. Woodall commented that, if during or before that process, the state identifies changes, additions, and deletions that are required, then they will make those and then get the IGSA re-signed if they have to, but hopefully those are all identified before signatures are applied. Mr. Woodall noted that is where they are at, and he also noted that the authorities at the Department of the Secretary of the Air Force level and Department of the Army level only gave the team six months after their approval to get the IGSA in place, otherwise the team will have to go back to them for approval. He stated that they are getting close to that window, but he thinks if in the month of February, they can get the signatures on the document, then the council can sign it. Later the team can determine when it actually goes into implementation, or maybe the team can make it go into implementation on the signing of the new contract. Mr. Woodall stated that would be all he had unless there were questions.

Mr. Rockwell noted that the IGSA has been sent over as a draft, and he has been reviewing it as each of the changes comes up. He stated that he does not see any issue with what he had read so far. Mr. Rockwell commented that he has not presented it to the Commissioner's office yet, but he is getting close enough that he should be able to do that within the next few weeks.

d) TDMA versus Non-TDMA Inventory. Colonel DeAngelis asked Mr. Paul Fussey for an update on this item.

Mr. Fussey briefed that the Operations Management Office (OMO) and the System Management Office (SMO) are still working with the agencies to remove the old FDMA radios, and the council will see this further on during his OMO briefing on the subscriber units. He noted that they are still turning on agencies' talkgroups to TDMA, and the latest was the Eielson Snow group. Mr. Fussey stated that they have not had any issues with the Eielson Snow group, which includes all snow removal and plow units. He commented that with TDMA it is ongoing and once again our goal, and the keyword is goal, is that every radio be TDMA capable by December 31, 2026.

e) Fairbanks Rabinowitz Courthouse Bidirectional Antenna (BDA). Colonel DeAngelis asked Mr. Rockwell if he had any updates to this item.

Mr. Rockwell briefed that the state has gone through the process of awarding the bid and work order for the upgrade of the Rabinowitz Courthouse BDA. He noted that the work has been moving forward; unfortunately, he did not check to see what the anticipated date for closure is. Mr. Rockwell stated that the bid came in at what they anticipated, and they also have funding to basically mirror what is being done at the Rabinowitz Courthouse for the Palmer Courthouse. He commented that they already have already received a request for proposal for Palmer.

Mr. Rockwell asked Mr. Scott Stormo if he recalled any dates from Mr. Patrick Thornton, to which Mr. Stormo replied in the negative that he did not. Mr. Rockwell stated that he did not recall when the team is hoping to finish it up, but it is in the works now.

f) Motorola Contract. Colonel DeAngelis asked Mr. Stormo for an update on this topic.

Mr. Stormo briefed that the state has budgetary proposals from both expected offerors , and the infrastructure owners. He noted that the Department of Defense (DoD) and the state, need to get together to start talking about requirements, any changes to those requirements, and cost share existing funding that they expect to have. Mr Stormo stated that then they can start pressing forward on how they want to try to execute those follow-on contracts.

Mr. Rockwell noted that the only thing that he wanted to mention is that the state is anticipating those quotes, right at this point, to be almost doubled on the Motorola side. Mr. Rockwell stated that the reason is that if the council recalls, this has been a 10-year no-cost upgrade project for Motorola. He noted that the team needs to anticipate different service offerings. Mr. Rockwell stated that they are trying to make sure that they have at least apples and apples as they compare pricing, which they have had to bifurcate some of the offerings to look at what that would mean for the infrastructure owners. He commented that this is also a year that budgets are very tight, and so, as Mr. Stormo mentioned, the infrastructure owners need to get together to make some strong determinations. Mr. Rockwell noted that they are doing everything they can to keep it at least a like service, understanding that the budget would be or need to be increased dramatically.

Colonel DeAngelis asked if anyone had any questions or comments on any of the Old Business items, hearing none, he stated that this completed Old Business.

## **5. User Council Update.**

Colonel DeAngelis asked Mr. Rockwell to please update the members on the User Council.

Mr. Rockwell briefed that the first item he wanted to address is the User Council has a new member for the State of Alaska, Department of Transportation (DOT) primary representative and it is Ms. Amber Shumpert and that puts Mr. Henry Cole as the alternate representative for DOT.

Mr. Rockwell noted that as far as the User Council's Action Items, they have closed the Motorola APX/NXT briefings, which Motorola gave a very exhaustive briefing on the offerings for the APX/NXT units like the N70s. He stated that they also demonstrated the different functionalities, as well as the inclusion of the SmartConnect software solutions that, will be available for some of the newer technology radios to be able to connect to the ALMR system over broadband. Mr. Rockwell commented that ALMR has quite a few users who are very excited about that offering. He noted that he appreciates everybody's help getting through the Federal Risk and Authorization Management Program (FedRAMP) approval process.

Mr. Rockwell stated that the User Council also talked a little bit about the need for a System Upgrade Agreement (SUA), which basically allows for the infrastructure owners to prepay upgrades for the system. He commented that the system is currently on 2021.1, and the life cycle of that will be coming up in a few short years, as far as being able to maintain that version. Mr. Rockwell noted that what a SUA does is prepays, but on a reduced dollar figure, and the User Council has been talking about this need, so they are discussing budgetary issues. He stated that the MCC7500 consoles are also going to be end of life, so they are communicating to all of the dispatch centers that they will need to start looking at upgrading them to the new AXS consoles.

Mr. Rockwell noted that another issue the User Council has discussed quite a bit lately is the very harsh year weatherwise, and he would like to open up the floor, if the Chair approves, to Mr. Stormo to update the Executive Council on some of the issues that the Alaska Public Safety Communications Services (APSCS) has been facing managing ALMR and the State of Alaska Telecommunications Systems (SATs) network. So he asked Mr. Stormo if he could give the Executive Council highlights of some of the issues that ALMR and APSCS has been facing this year.

Mr. Stormo stated that a lot of the issues have been wind or storm-related, and some of it is related to the aging infrastructure, some of it is just that Alaska is a tough place. He commented that a dish was ripped off the tower at Divide, but APSCS was very fortunate to have had an agreement in place with a co-location person there who was able to give APSCS an alternate circuit through their equipment to be able to continue to support Valdez dispatch and the Valdez RF site on the wide area system. Mr. Stormo

noted that they had a new dish installed at Cooper Mountain and the feed horn failed on it. He briefed that they were in the process of having that replaced, and the helicopter took off and blew the new dish off the side of the mountain. He stated that sometimes it is the weather and sometimes it is bad luck, for lack of a better explanation. Mr. Stormo commented that members may have seen recently on the news that an AT&T tower in Palmer snapped in half. He noted that it is a tough environment up here, and the requirements for maintaining things like towers are pretty rigorous. He stated that if anybody was doing that, he would have thought it was AT&T, but they had the tower break in half. Mr. Stormo briefed that there is a lot out there, and APSCS does not have enough people or enough money, so that is the gist of the story. He commented that it is a window that is going to be difficult to get out of, because they are going to have a lot of deferred maintenance. Mr. Stormo stated that they discovered a couple of towers that are basically unserviceable and need to be replaced, and are risky to even be climbing them. Mr. Stormo noted that the team is entering a phase where he thinks a lot of capital funds are going to be required to rehabilitate and continue to keep the system functioning in the way that it needs to be, as close to five nines as possible.

Mr. Rockwell stated that he ends his report pending any questions.

Colonel DeAngelis asked if there were any questions for Mr. Rockwell at this point.

## **6. Operations Management Office.**

Colonel DeAngelis asked Mr. Fussey to please provide the Operations Management Office (OMO) update.

Mr. Fussey stated that first, he wanted to start by welcoming Mr. Rodney Dial, the new Alaska Municipal League representative.

a) Training and Outreach. Mr. Fussey briefed that Mr. Dan Nelson has created a new training video on the scan functions of the radio, which has been updated on the website. He noted that, in December, Mr. Fussey and Mr. Nelson sat down and worked out a training schedule for 2026 using feedback that they received from the field on items that they wanted addressed for training videos. Mr. Fussey stated that they have the next five months lined out for training videos.

Mr. Fussey noted that the OMO is looking at a YouTube channel, which was brought up at one of the User Council meetings. He stated that the issue they are trying to find a workaround for is that the DoD individuals are unable to access YouTube from their work computers. It would just be the same training videos that are put out now and that there would be nothing new for security reasons, which was also brought up, so they are still working on that for the training videos.

Mr. Fussey stated that Ms. Burnham is going to start sending out emails to all the members to confirm and update their contact information for the membership agreement. He commented that the OMO starts with that preliminarily, then they start working on the cost shares, and then the membership agreements.

Mr. Fussey commented that there was a really good meeting 2 days ago that he and Mr. Thornton were asked to give a presentation on Bi-Directional Antenna/Distributed Antenna System (BDA/DAS) systems at the Alaska Fire and Building Officials forum. He briefed that there was approximately 50 different fire marshals from across the state there, and they gave their presentation. Mr. Fussey noted that they had a lot of questions and answers (Q&As) from the fire marshals on the BDA requirements, and the FCC requirements for licenses.

Mr. Fussey briefed that coming up is the Association of Public-Safety Communications Officials/ National Emergency Number Association (APCO/NENA), which is one of the meetings he goes to. He noted that they have been a little hiatus over the holidays, but they are going to start back up here in January. Mr. Fussey stated that he likes to sit down on those and listen to any concerns or questions from the dispatch centers to make sure that ALMR are taking care of them through the ALMR Helpdesk.

Mr. Fussey noted that the second week in March, which he knows is a couple months away, but the councils next quarterly meeting will be after this. He stated that he will be attending training at the International Wireless Communication Expo (IWCE), and he believes there will be a couple of other state individuals going there, and he usually has folks from the Kenai Peninsula Dispatch and Matanuska-Susitna (Mat-Su) Borough there, so the state will have a very strong Alaskan representation there.

Mr. Fussey stated that the quarterly newsletter was sent out today, so that as a reminder to everyone that it is mailed out to all the legislatures and then Ms. Burnham also posts it on the ALMR website.

Mr. Fussey commented that back in December, the management office and he attended a meeting with the Kenai Peninsula Borough (KPB) IT director. He briefed that the KPB are in current talks right now to add a cell tower in the Turnagain Pass, so they will need a Cell tower from a cell company. Mr. Fussey noted that they are also working with Chugach Electric to possibly put a substation in there. He stated that ALMR has a gap of about 7 miles in Turnagain Pass that they have very poor to no ALMR coverage, and if those go through, and KPB is able to make this work, it would be nice if ALMR could piggyback somehow and add SATs equipment to the tower. Mr. Fussey commented that it is just the beginning of talks, but it would help ALMR out there, it would also help the troopers, Chugach National Forest, the Girdwood Fire Department, and the DOT.

b) Project Status Update. Mr. Fussey briefed that coming up January 26<sup>th</sup> to the 30<sup>th</sup>, the Genesis team will be here upgrading the ALMR infrastructure. He asked Mr. Nikalus Fahnestock, Systems Manager, if he could touch on what the Genesis team will be upgrading.

Mr. Fahnestock briefed that the Genesis team is going to be bringing the current physical hardware up to today's standards. He noted that there are some new features within the software, and he believes they are moving away from application based but going to be more of a web-based, but not in the sense of internet web but local hosted web, so HTML type. Mr. Fahnestock stated him that a new dark mode is coming to it as

well and some other features that are going along to it, but it is just a typical hardware upgrade and future capability increase.

Mr. Fussey thanked Mr. Fahnestock then noted that the weekly meetings are still taking place regarding the fiber upgrades on Joint Base Elmendorf-Richardson (JBER).

Mr. Fussey stated that Motorola was here in November and they were working on the Zone 4 Anchorage Wide Area Radio Network (AWARN) system, updating their transcoders for TDMA use.

Mr. Fussey commented that he and Mr. Fahnestock conducted the quarterly security patch for all the zones in December, which there were not an issues with and both days went smoothly.

Mr. Fussey briefed that Mr. Rockwell touched on this a little bit, but Mr. Fussey noted that he had this in his notes just to make sure the Executive Council is aware. He stated that the current ASTRO 25 operating system is 2021.1 and the end of the standard support period for this software operating system was January 13, 2025. Mr. Fussey commented that the end of the extended support is scheduled for January 13, 2028, and he knows that is two years out, however, the team is already bringing up the current state budget proposals for Fiscal Year (FY) 27. He noted, through the chair, that Mr. David Reed, the ALMR security manager, has his hand up.

Mr. Reed briefed that, on top of that, with the extended support period being out to 2028, that does not include some of the ALMR systems, which are on a version of Windows 10, and is already out of support. He noted that one of the things to keep aware of is that there are some Windows 10 systems on the network right now that are out of support.

Mr. Fussey thanked Mr. Reed and asked if anybody had any questions for him before he goes to the metrics.

Mr. Rockwell stated that he just wants to make sure that he gets clarification on the Genesis upgrade and that the Genesis software is to track and maintain the actual throughput of the system. He asked if the team could go into detail on what Genesis provides.

Mr. Fahnestock noted that it is not the maintaining of the system and is not necessarily the throughput, it is more showing analytics that reports what radios are used, airtime, or when they push-to-talk, where they push-to-talk, who they talk to, site usage, and just similar things like that, basically analytical based reports.

Mr. Fussey thanked Mr. Fahnestock and asked if there were any further questions, and hearing none, he continued on to the metrics.

c) December System Metrics. Mr. Fussey briefed that what he is going to start out with is that everybody is used to looking at the last two years. He noted that he has 2026 on the charts, but he does not have any statistics for January yet because January has

not closed out. Mr. Fussey stated that Mr. Henry Cole with the Department of Transportation (DOT) asked if the OMO and SMO team could add more years of analytics to the metrics. He commented he will go through the old versions of the metrics, and then he will bring up the new one that Mr. Fahnestock was kind enough to build off for him that goes all the way back to 2022 just to show the council how much the system is used.

Mr. Fussey noted that the group and individual calls for December were 1,962,180, the push-to-talks were 2,885,933, and the monthly busies were only 146, so that number has dropped precipitously, which ALMR would like to see at all times. He stated that the sites below three nines was 3, but that is even with some of the other issues that Mr. Stormo brought up, and they were Money Knob, Nenana, and Valdez due to microwave back haul issues.

Mr. Fussey stated that as the council starts looking at ALMR subscribers, which is broken down to the State of Alaska (SOA); DoD; Alaska Municipal League (AML), which includes the AWARN system; and then the Federal Non-DoD. He commented that when the group looks at the totality ALMR is at 32,451; the SOA is at 9,399; the DoD 9,229; the AML, which includes AWARN is 11,924; and Federal Non-DoD is 1,899. Mr Fussey noted that the OMO/SMO team has been very proactive and been thanking everybody in the User Council the last couple of months, because ALMR has 33,000 subscriber licenses, and in August ALMR went over that number. He stated that he, Mr. Fahnestock, and the SMO team started getting really proactive by talking to people and having them fill out subscriber requests to take their old radios off that they are not using, or a cache radios in the closet saved for a rainy day that they are not using or cannot be upgraded. Mr. Fussey commented that they went through and started removing them and the council can see the number is slowly dropping down, since ALMR is at 32,451 and they are still being proactive with other groups to make sure that they get rid of the old radios, so the team is still getting subscriber requests coming in constantly.

Mr. Fussey asked if everyone could see the new metric slides with the years 2022 to 2026 on them, which was answered in the affirmative. He commented that he mentioned that Mr. Cole wanted to see what has been happening in the last few years, so Mr. Fahnestock built this up for the OMO. Mr. Fussey noted that if the council looks at the monthly group and individual calls the lowest month and year was February 2022 and the highest month and year was December 2025, so over the years the numbers have been going up, and obviously the subscriber numbers are going up, but 2025 was one of the highest years. He stated that if the group looks at the monthly group and individual calls, once again, December 2025 was the highest and February 2022 is the lowest, but everyone can see where it would drop down every year, but the 2025 numbers have gone up precipitously as well as the monthly push-to-talks. Mr. Fussey commented that the monthly busies drop down, 2025 being one of the lowest, and looking at monthly sites below three nines, which remember the system is designed for 99.999% up time. ALMR monitors for three nines, and looking at the numbers, July 2022 was the highest, and February 2022 was the lowest, but it gives everyone a better idea of what is happening with the system. Instead of just doing one year, and there is just December

here because obviously it cannot keep track of four year worth of sites. He asked if anybody had any questions about the new metrics graphs.

d) 2025 Annual System Metrics. Mr Fussey briefed that, hearing no questions, he does not have a graph for this; however, the totals for 2025 for calls were 20,096,810, which is up 12% from 2024; the push-to-talks 31,645,127, a 9% increase from 2024; the busies were 7,059, for a percentage of 0.0223% of the total push-to-talks.

e) Other. Mr. Fussey briefed that the quarterly vulnerability scan report was completed, which was created by Mr. Fahnestock and his team, and is required in the System Vulnerability Management procedure 400-6.

Mr. Fussey noted that the monthly off-site inspections were all completed since our last meeting.

Mr. Fussey stated that completes the OMO report and asked if there were any questions.

Colonel DeAngelis asked if anyone had any questions for Mr. Fussey about any of these items.

Mr. Woodall asked with regard to the 2025 busies to the 2025 increase in subscriber use has the busies declined, stayed steady, or increased?

Mr. Fussey responded that he would refer back to the metrics, and in 2024 ALMR had 210 busies for the month, but he does not have a total for 2024, he just has the total for 2025, so he does not have the total of 2024. He would have to add them up, and he does not want to take the time during the meeting.

Mr. Woodall noted that he thinks the question here is, if ALMR has shown a growth in the number of subscribers on the system, and if ALMR has a growth in the number of subscribers and a decrease in busies, what would account for that is the question. He stated that it is a good thing if ALMR is increasing the user base and busies are going down. Is that somehow related to TDMA operations, or is it somehow because the system was going through an upgrade and now it is not? He just wanted to understand. Mr. Woodall commented that it seems like somehow ALMR is not getting as many busies, but they are increasing regionally, he was just looking for an explanation.

Mr. Stormo noted that it would be a little bit related to TDMA and it would be a little bit related to particular incidents, like a major traffic accident around a three channel site or fires around a three channel site, which will generate a lot of busies, however if you get a fire around a five or six channel site, it may not generate a lot of busies. He stated that it would really be a lot of case-by-case analysis, and he knows ALMR has not moved many people on to TDMA as they would like to see, even though they would like to get everybody cut over to TDMA faster. Mr. Stormo commented that a lot of people who could be cut over to TDMA; however, they have learned through the process that sometimes when they switch a talkgroup over to TDMA not everybody's radio was

programmed properly and suddenly they have communication problems. It is a slower process than they would like and they want to be able to get everybody turned over to TDMA after they have invested in the right radio.

Mr. Woodall noted that the point he was trying to clarify is that the move to TDMA, the expectation should be that ALMR's busies would decline, which he believes is a good solid expectation, and he asked if that is correct.

Mr Fussey confirmed that it is correct, and he noted that was what was seen with the Tri-Valley area, Clear, and Anderson Fire Departments, which are smaller sites. Mr. Fussey noted that when ALMR went through and activated them to TDMA, since they all had TDMA radios, they are anticipating the number of busies to go down for that area. He stated that Eielson is on TDMA, and everybody except one entity in the Mat-Su borough is now on TDMA, and they are seeing that on the board as they go through and take a look. Mr. Fussey commented that ALMR has smaller departments in the KPB that are TDMA, which is dropping the number of busies at the smaller sites.

Mr. Woodall stated that it would be a good thing to advertise to motivate the user base to move to TDMA faster because it makes the system more efficient and have less busies during operations. He commented that it is the point he is trying to make.

## **7. New Business.**

Colonel DeAngelis moved to New Business and stated that he believed Mr. Woodall had something for the group.

Mr. Woodall noted that he actually has two items to consider for new business. He stated that as he is not a voting member, he cannot make a motion, but he does propose a motion. Mr. Woodall commented that as the council heard earlier in the discussion about the new contract, the system maintenance, and then the lifecycle upgrade cost, ALMR has over the number of years struggled with being able to align all of the agencies, so that they are funding the infrastructure. He briefed that their funding aligns so they could do capital investment upgrades from time to time. He noted that ALMR also struggles with the long term maintenance costs and the cost of upgrades from a capital perspective. Mr. Woodall noted that the system has to go often beyond the life cycle of a system, which is what ALMR is about to do already. Mr. Woodall stated that ALMR is past the date and gets into a situation where ALMR has to ask Motorola to do things that they are not comfortable doing. One of those things is the cyber protection perspective, where they continue to deliver patching to the system when the system is actually out of compliance from a technology constraint perspective. He commented that moving to a system upgrade agreement (SUA) in the contract would be advantageous for ALMR because it addresses a lot of these issues or all of these issues and mitigates them, and so as such, he would like to propose a motion.

Mr. Woodall stated that the **Proposed Motion** be that: **The Executive Council endorses the move to a system upgrade agreement within the new contract scope as the most cost-effective and future proofing method in mitigating the risks of**

**multiple agency appropriation alignment, risk of obsolescence, Cyber Protection deficiencies, and rapidly changing technology.** He noted that endorsement would not mandate the move, but it would show an endorsement or support for mitigating those reasons, and in moving into the new contract, ALMR anticipates the standard maintenance cost to increase, and the SUA would have an impact on that. Mr. Woodall commented that an approach that ALMR could take, which would be to carry it as an option or that is phased in overall in between the first and fifth year of the contract. He noted that it is the proposed motion, but he would need an authorized voting member to concur with that motion, and if there is further discussion, then the floor is open for that.

**Colonel DeAngelis made the motion to look into and endorse a SUA as part of the new contract scope. Deputy Chief Gina Burington seconded the motion.**

Mr. Woodall asked if there were any further discussion, questions, or concerns.

Mr. Rockwell stated that since the floor is open for discussion items, he just wanted to remind everybody that Deputy Commissioner Leon Morgan is not at the table to discuss this and that he and the commissioner would be the ones that would be working through the budget to get this approved through the Governor's office, Office of Management and Budget (OMB), and the legislators, so before a motion like this is passed he would just ask that maybe it could be discussed with him. He noted that it is just a comment from him on looking at it from the Department of Public Safety (DPS) perspective.

Mr. Woodall asked Mr. Rockwell if he was requesting that the motion be tabled and/or if it should be sent out via email.

Mr. Rockwell stated that he is not making a request; he is just bringing up an issue that he feels that, before it is voted on, Deputy Commissioner Morgan should have some say. Since Deputy Commissioner Morgan is not here, he might recommend it be tabled or maybe even a meeting set up to discuss this particular issue. He commented that the council might not want to wait for the next quarterly meeting, and he just wants to make sure that the council knows he does not represent Deputy Commissioner Morgan in any other light than something of this financial magnitude.

Mr. Woodall noted that the motion does not mandate the requirement to move to a SUA; it endorses it as a goal or as a way of mitigating some of these significant issues that the team faces over time. It is not necessarily something that when it comes down to the implementation of a contract and the cost therein. He stated that if a SUA is too expensive to be executed, it does not undo the endorsement that a SUA be looked at, and as a good idea for mitigating these actions, it just says that in the contract process, the team should examine it as a priority in terms of services that would be rendered. Mr. Woodall commented that capsulated that way, he does not know if it has the same name, but he would not recommend tabling it for 90 days or until the next quarter, where the contract would already be deep into the new negotiation process. He noted that if a SUA is something the Executive Council wants to be considered in that contract, then he would think it would be more advantageous if the council needs Deputy Commissioner Morgan's yes or no on this that the council send it out as an email. The motion can be

sent by email for approval, and then if a meeting is required to further explain it, then the council could do that, but in a more hurried function to facilitate the contract requirement processes for Performance Work Statement (PWS). Mr. Woodall stated that at this point he does not know how to resolve that, and he asked if the chair had a solution that he would propose.

Colonel DeAngelis stated that he would have to defer to the User Council on the best way to facilitate the discussion and research, and to present to Deputy Commissioner Morgan or the Executive Council to actually execute it.

Mr. Woodall stated that since this is time sensitive concerning moving into new contract negotiations and having this being looked at as a priority, is there some way to make a motion that the council examine it on an expedited basis to gain Executive Council concurrence or endorsement from that perspective and maybe have the motion include that it be coordinated by email with a close out date within two weeks or something like that.

Mr. Fussey stated that he is just making a suggestion, but the motion could be amended to add your wording underneath, and then, with an amendment to the amendment, sending it out via email for Executive Council discussion with feedback and a vote by the end of January, so you could amend it.

Mr. Woodall asked Mr. Fussey if he could read that, as it would be amended for the record.

Mr. Fussey stated that a suggestion to the Executive Council would be to amend the motion with the added wording for the **Proposed Amendment: Endorsement does not mandate the move, but it does support the move and will aid in setting strategies for lifecycle management, predictable budgets, and cost control that can be normalized through implementing the SUA approach for lifecycle management and integrated into the day-to-day infrastructure maintenance requirements of the shared and ALMR infrastructure**. He noted that would be an amendment, then if the Executive Council so chooses, they can amend it to that with that wording, have discussion on the amendment, and then they could **amend the amendment with a closeout date of the end of January with discussion and vote by the members**, and they can vote on the amended amendment by the end of January.

Mr. Rockwell stated that he concurs with everything that Mr. Fussey just said to amend the actual motion and then send it out for discussion and vote by the end of January. He noted that his comment was only that he would like to include Deputy Commissioner Morgan in the discussion, and from an ALMR user perspective, the User Council has discussed this many times. Mr. Rockwell commented that financially, it makes sense and strategically, it makes sense as far as keeping the infrastructure at a ready state.

**Colonel DeAngelis moved to amend the motion that the Executive Council endorses the move to a SUA, which is not mandating it, and it will be further discussed amongst the Executive Council to include Deputy Commissioner**

**Morgan via email by the end of this month, January, as written. Deputy Chief Gina Burlington seconded the motion.**

Mr. Fussey asked if there was any discussion on the motion as amended.

Deputy Chief Burlington and Mr. Fussey stated that the council has to have a vote on the amended motion, and Mr. Fussey asked if the Chair would like Ms. Burnham to read the names for the vote, which Colonel DeAngelis confirmed in the affirmative.

**Ms. Burnham took a roll call vote, and all four members of the Executive Council present voted in the affirmative to approve the amended motion. Motion Passed.**

Mr. Woodall noted that a second new business issue to consider for motion is that from time to time and often for extended periods of times the Executive Council voting members are sometimes absent, and the charter for the Executive Council does not permit delegation of those authorities that are given to the voting members. He stated that he would like to propose a motion that the charter be amended to allow the primary member to delegate authorities temporarily when they have an absence. Mr. Woodall briefed that this would mitigate, because of the distance between meetings, before when the council was meeting monthly, if one month was missed, council members just had to bring up a vote at the next monthly meeting, which is not that big of an impact. Mr. Woodall commented, however, that if meetings are missed and it is quarterly, then if a member misses double, triple, or sometimes the entire year, then you have a primary member not being represented at the table and unable to vote, which sometimes creates issues with the operation of the Executive Council. He stated that the proposed motion would be: To amend the charter to permit a voting member to temporarily, for a reason, delegate service per a single Executive Council meeting.

Colonel DeAngelis asked if anyone had any questions or concerns about this proposed motion.

Mr. Fussey asked Mr. Woodall, just to make sure he understands, it is not carte blanche, but case by case or meeting by meeting, so it is not giving out their delegation for the whole year or something, just per incident.

Mr. Woodall stated that if the voting member cannot be there, they can delegate to a person to sit in and, with the authorization to vote and to conduct business during a meeting for that reason.

Mr. Fussey thanked Mr. Woodall and noted that he wanted to make sure his notes were correct.

Mr. Woodall noted that he is thinking selfishly because his boss will be leaving and there might be a gap between his replacement, so there may be very important things as the team gets into the contract and so forth. He stated that having that delegation of authority, and an example would be Deputy Commissioner Morgan who has been out for some time doing very important business, and therefore it would be good to give him the

option to delegate should he choose to do so. It is up to the voting members to choose to or not to do, but he thinks it gives them the ability to delegate their authorities temporarily on a per-meeting basis.

Colonel DeAngelis asked if Mr. Woodall was looking for a motion to make a decision now or have a discussion in drafting a new amendment to the charter.

Mr. Woodall responded that a motion to change the charter to authorize a member to make a per-meeting decision to delegate their authorities.

Director Bradley Wayland stated that he is a little hesitant, more so for two reasons. He noted that one is just continuity, just throwing someone in, because, to be honest, he noted that he has been on this board for about two years now, and because this is outside my normal comfort zone, he is finally beginning to understand a lot of what is covered in it. Director Wayland stated that the other catch is getting someone from some of the organizations that he sits on such as the Federal Executive board and that is a meeting as infrequent as this one, once a quarter, so just getting somebody to sit in could be problematic. He commented that he typically will arrange his leave and stuff like that around this meeting just because it is so infrequent that he can push leave a week or so here or there because he is old and does not have kids, so he does not have to worry about things like that, just kind of his thoughts. He then turned the floor over to Deputy Chief Burington.

Deputy Chief Burington stated that she was just going to say she did not know the charter well enough without reading it and understanding exactly what changes were going to be made. She noted that not only would the members have to decide that yes, they are willing to allow people to delegate, but that they would then have to outline the process for doing so, like who do the members notify, how do they notify them, and so she stated she was just trying to pull up the charter while sitting here. Deputy Chief Burington commented that if you have a boss who is, she assumed Mr. Woodall meant like leaving the department and will not be in that role, does the charter allow that agency select someone to sit in it in an interim capacity. She stated that was her question and that she just does not know the charter well enough to know the answer.

Mr. Woodall noted that it does not; it basically states that voting members cannot delegate, members are appointed, and then once appointed, you cannot delegate those responsibilities. The idea would be to allow delegation on a limited basis, on a per-meeting basis, but not in the long term. He stated that if the council had someone who was leaving, then the council would expect a new appointment.

Mr. Fussey stated that he pulled up Article III – Membership and Organization of the Executive Council charter and read: "The ALMR Executive Council is comprised of federal, state, tribal, local, municipal, governmental agencies whose representatives shall be appointed by their respective agencies and must be at an executive level of power to provide a binding voice and vote for that agency. Members may not delegate their authority to any other individual."

Deputy Chief Burlington stated that it was very helpful.

Assemblyman Rodney Dial stated that he moves to call the question and end the debate.

Colonel DeAngelis asked if there was any other new business.

Ms. Burnham stated that she had something for new business and noted that the User Council approved all the annual reports and that she would be sending the Executive Council members the annual reports and she will be asking for a response on whether the members approve or reject those reports, or if there is any discussion about them and will give the members two weeks to get them back to her.

**8. Next Meeting**. Colonel DeAngelis advised that the next meeting is scheduled for April 16, 2026, at 1:30 pm. Please check your calendars and let Ms. Burnham know if there are any conflicts.

Colonel DeAngelis inquired if there was anything else anyone would like to offer at this time; nothing was heard.

**9. Adjourn Meeting**. Colonel DeAngelis stated that he would accept a motion and then a second from any of the council members to adjourn the meeting.

**Motion: Adjourn August 6, 2025, meeting of the ALMR Executive Council.**

The motion was made by Director Bradley Wayland and seconded by Assemblyman Rodney Dial. There were no objections. **The motion was carried and approved.**

Colonel DeAngelis thanked everyone and stated that the meeting was adjourned, and that he would see everyone at the next meeting.

The meeting was adjourned at 2:34 pm.

Colonel DeAngelis  
USNORTHCOM/ALCOM J6  
ALMR Executive Council

**Distribution:**

USNORTHCOM/ALCOM J6, Colonel Nicholas DeAngelis  
SOA/DPS, Deputy Commissioner Leon Morgan  
AFAA, Director Bradley Wayland  
MOA, Deputy Chief of Administration, Gina Burlington  
AML, Assemblyman Rodney Dial, Ketchikan Gateway Borough  
ALCOM/J64, Mr. Timothy Woodall  
ALMR OMO, Mr. Paul Fussey  
ALMR SMO, Mr. Nikalus Fahnestock

ISSM/Security Manager, Mr. David Reed  
SOA DPSCS, Mr. Scott Stormo  
SOA SWIC, User Council Chair, Mr. John Rockwell  
User Council Vice-Chair, Tammy Goggia-Cockrell  
FBI, Ms. Sandy Puckett  
BLM, Mr. Eli Barry-Garland